

SD002
 OO RUEHJ
 DE RUEHCR 13136
 O 260440Z ZEA
 FM SECSTATE WASHDC
 TO RUEPWW/WHITE HOUSE
 RUEPCR/DEPTAR
 RUEPCR/OSD
 RUEICR/CIA
 RUENJ/JUSTICE
 RUENT/TREASURY
 STATE GRNC
 BT
 T O P S E C R E T

~~TOP SECRET~~

EYES ONLY

WHITE HOUSE FOR BUNDY
 DEPTAR FOR CHAIRMAN OF THE JOINT CHIEFS OF STAFF - 1 COPY
 OSD FOR SECRETARY MCNAMARA - 1 COPY
 CIA FOR DIRECTOR MCCONE - 1 COPY
 JUSTICE FOR ATTORNEY GENERAL KENNEDY - 1 COPY
 TREASURY FOR SECRETARY DILLON - 1 COPY

THE FOLLOWING DRAFT TELEGRAM HAS NOT RPT NOT BEEN TRANSMITTED
 TO RIO AND IS TO BE CONSIDERED AT THE MEETING OF THE EXECUTIVE
 COMMITTEE OF THE NATIONAL SECURITY COUNCIL AT 10:00 A.M.,
 OCTOBER 26.
 CFN 1 1 1 1 1 10:00 26

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 "ACTION AMEMBASSY RIO DE JANEIRO

AMBASSADOR FROM SECRETARY

EYES ONLY

WE BELIEVE TIME HAS COME FOR REPRESENTATIVE FRIENDLY COUNTRY
 TO DISCUSS WITH CASTRO ALONE PREDICAMENT IN WHICH SOVIET ACTIONS
 HAVE PLACED HIM. WE ALSO BELIEVE BRAZILIAN AMBASSADOR IN
 HAVANA IS BEST PERSON TO DO THIS AND THEREFORE WISH YOU TO SEE
 HERMES LIMA AS SOON AS POSSIBLE TO SECURE HIS AGREEMENT TO
 INSTRUCTION TO THEIR AMBASSADOR ALONG FOLLOWING LINES. NATURALLY
 WE WOULD HOPE MATTER COULD BE HANDLED BY BRAZILIANS WITH
 GREATEST DISCRETION. REPORT REACTION NIACT.

WOULD WISH INSTRUCTIONS TO AMBASSADOR LUIS BATIAN PINTO TO
 READ SUBSTANTIALLY AS FOLLOWS:

1. THE WORLD NOW KNOWS WITHOUT ANY QUESTION AND IN GREAT
 DETAIL THE NATURE AND SIZE OF THE BUILDUP OF SOVIET OFFENSIVE
 MISSILE CAPABILITY IN CUBA. THERE CAN BE NO VALID QUESTION
 IN ANYONE'S MIND ON THIS POINT.
2. THE ACTION OF THE SOVIET UNION IN USING CUBAN SOIL AS SITES
 FOR OFFENSIVE NUCLEAR MISSILES CAPABLE OF STRIKING MOST OF THE
 WESTERN HEMISPHERE HAS PLACED THE FUTURE OF THE CASTRO REGIME
 CFN 1. 2.

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 BY SP-6 JAC/STW
 ON 08-08-81
 BY DRAVE...

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AND THE WELL-BEING OF THE CUBAN PEOPLE IN GREAT JEOPARDY.

3. THE COUNTRIES OF THE INTER-AMERICAN SYSTEM HAVE UNANIMOUSLY CALLED FOR THEIR REMOVAL AND APPROVED AND ARE PARTICIPATING IN THE MEASURES BEING TAKEN TO ELIMINATE THIS SOVIET THREAT TO ALL OF THEM.

4. THE SOVIET UNION IS TURNING AROUND ITS CARGO SHIPS IN FACE OF US BLOCKADE WHICH THE COUNTRIES OF HEMISPHERE HAVE AUTHORIZED. NOT ONLY IS THE SOVIET UNION FAILING TO SUPPORT CUBA ON THIS MATTER, BUT NUMEROUS FEELERS HAVE BEEN PUT OUT BY HIGH SOVIET OFFICIALS TO ALLIED GOVERNMENTS FOR EXCHANGES OF THEIR POSITION IN CUBA FOR CONCESSIONS BY THE NATO COUNTRIES IN OTHER PARTS OF THE WORLD. THUS YOU ARE NOT ONLY BEING USED FOR PURPOSES OF NO INTEREST TO ANY CUBAN, BUT DESERTED AND THREATENED BY BETRAYAL.

5. IT IS ALSO WELL-KNOWN THAT WORK IS PROCEEDING RAPIDLY TO COMPLETE AND MAKE OPERATIONAL THE OFFENSIVE NUCLEAR MISSILE INSTALLATIONS AND TO ASSEMBLE THE IL-28 BOMBERS. THE THREATENED COUNTRIES CLEARLY CANNOT SIT STILL WHILE THE THREAT AGAINST THEM IS BEING INCREASED IN THIS FASHION. FURTHER STEPS WILL HAVE TO BE TAKEN AND VERY SOON.
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6. THE FIRST AND MOST MODEST MEASURES WILL PROBABLY BE AN EXTENSION OF THE QUARANTINE TO ALL PETROLEUM PRODUCTS. SINCE CUBA IMPORTS ALL HER NEEDS, THIS WOULD QUITE QUICKLY FORCE THE CUBAN ECONOMY TO A COMPLETE STOP AND THE PEOPLE OF CUBA TO A DESPERATE HAND-TO-MOUTH EXISTENCE.

7. CASTRO MIGHT RECALL THAT PRESIDENT KENNEDY HAS SAID PUBLICLY THAT ONLY TWO ISSUES WERE NONNEGOTIABLE BETWEEN CASTRO AND THE US -- THE MILITARY TIES TO THE USSR AND THE AGGRESSIVE ATTITUDE TOWARD THE INTERNAL AFFAIRS OF OTHER LATIN AMERICAN COUNTRIES. THIS VIEW WILL BE SHARED BY OTHER MEMBERS OF THE INTER-AMERICAN SYSTEM. OF COURSE THIS NOW MEANS GIVING UP THE OFFENSIVE NUCLEAR CAPABILITY BEING ESTABLISHED IN CUBA AND SENDING HOME SOVIET MILITARY PERSONNEL, ON WHICH HELP CAN CERTAINLY BE GIVEN IF NEEDED. FROM SUCH ACTIONS MANY CHANGES IN THE RELATIONS BETWEEN CUBA AND THE OAS COUNTRIES, INCLUDING THE US, COULD FLOW.

8. TIME IS SHORT AND PERHAPS NOT MORE THAN 24 HOURS REMAINS FOR CASTRO TO DECIDE WHETHER TO DEVOTE HIS GREAT LEADERSHIP ABILITIES TO THE SERVICE OF HIS CUBAN PEOPLES OR TO SERVING AS A SOVIET PAWN IN THEIR DESPERATELY RISKY STRUGGLE FOR WORLD DOMINATION BY FORCE AND THREAT OF FORCE.

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9. IF CASTRO TRIES TO RATIONALIZE THE PRESENCE OF THESE MISSILES AS DUE TO CUBAN FEAR OF A US INVASION, AMBASSADOR BATIAN SHOULD REPLY THAT HE IS CONFIDENT THAT THE OAS WOULD NOT ENDORSE AN INVASION OF CUBA ONCE THE MISSILES WERE REMOVED AND THAT THE US WOULD NOT RISK UPSETTING HEMISPHERIC SOLIDARITY BY INVADING WITHOUT OAS BLESSING." RUSK

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